Nuclear Waste Consent and Non-Consent: Have we learned?

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Free = Voluntary Prior = Before decisions Informed = Adequate, broad-based Consent

 Respect for/Acceptance of Non-consent is an essential part of Consent-based siting

Repository sites 1982-1986 - 1st & 2nd Round LA, MS, NV, TX, UT, WA GA, ME, MN, NH, NC, VA, WI NGOs/Public, States/Tribes Say No

Monitored Retrievable Storage sites 1985-1986

NGOs/Public, Tennessee Say No

Difficult for federal government to accept non-consent

Tribes, 14 states & public opposition: Stop and Blue Ribbon Commission

DOE - May 28, 1986:

Postpone 2nd round

Characterize WA, NV, Deaf Smith Cty, TX

Congress 1987

- Yucca Mountain only No WA, TX
- Prohibit 2nd repository activities
- Annul and revoke Tennessee MRS

Congress 2002

- House and Senate override Nevada Notice of Disapproval
- Can any state/tribe count on Non-Consent to be respected?
- Can any state/tribe expect
 Consent agreements to be fully honored?

Consent is not the law

- Not the history of DOE sites
- Not how power plants are sited
- Not how Congress uses its authority

But constitutional rights:

- allow citizens to act speech, lobbying, litigating, elections
- Provide much state/tribal authority

2. Community consent includes interactions of the "host" community, other communities, NGOs and states/tribes

- WIPP "host" community of Carlsbad
- Roswell, Santa Fe transportation bypasses



ANOTHER BUSINESS AGAINST WIPP

Concerned Citizens for Nuclear Safety













3. Legal/Regulatory requirements & enforcing obligations are essential

- Yucca Mountain Nevada uses veto, regulations, Congress, elections, licensing, litigation
- PFS NRC licensed in 2006
- BLM denies Right-of-Way; BIA refuses lease
- DOE sites regulations, litigation, Congress

New laws required

- Provide for consent/non-consent
- Provide for additional state regulatory authority – Amend Atomic Energy Act
- But Congress can change the laws
- Need constitutional amendment to establish "consent right"?

4. Independent monitoring has been required and necessary

WIPP

EEG – established in 1978 to provide public technical analysis to State of New Mexico; terminated in 2004

CEMRC – established in 1991 to provide health and environmental monitoring

Monitoring (continued)

Yucca Mountain

NWPA Financial Assistance to Nevada; 9 NV counties, Inyo, CA Affected Tribes not funded

 No funds "to support multi-State efforts or other coalition building."

5. Ongoing requirements will be continuing, changing, and challenging

- Will laws be changed, so that consent becomes an enforceable right?
- How much commercial spent fuel will we have in the U.S. and will that limit be defined in laws such that it will not be exceeded?
- What are the technical standards for geologic repositories? What amount of radioactive releases are allowable?

Challenges (continued)

- Why do the nuclear utilities not agree to do consolidated storage at existing sites even though the laws allow it?
- What kind of consent would communities and states with nuclear plants require for long-term onsite storage?









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